## FINANCIAL STATEMENTS

## **Town Of Clayton**

Kent County, Delaware

**December 31, 2016** 

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## Papaleo, Rosen & Chelf, P.A.

CERTIFIED
PUBLIC
ACCOUNTANTS

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Town Council Town of Clayton Clayton, Delaware

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Clayton, Delaware, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Clayton, Delaware, as of December 31, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

To the Honorable Mayor and Town Council Town of Clayton

#### **Report On Summarized Comparative Information**

We have previously audited the Town of Clayton, Delaware's December 31, 2015, financial statements, and we expressed unmodified opinions on the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information in our report dated March 21, 2016. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2015, is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 3 through 9 and 42 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Clayton, Delaware's basic financial statements. The combining nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

Papaleo, Rosen & Chell, PA

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2017, on our consideration of the Town of Clayton, Delaware's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Clayton, Delaware's internal control over financial reporting and compliance.

Papaleo, Rosen & Chelf, PA Wilmington, Delaware

July 24, 2017

Management's Discussion and Analysis – Unaudited December 31, 2016

This discussion and analysis of the Town of Clayton, Delaware (the "Town") provides an overview of the Town's financial performance for the fiscal year ended December 31, 2016. Please read it in conjunction with the Town's financial statements which begin on page 10.

#### **FINANCIAL HIGHLIGHTS**

The assets of the Town exceeded its liabilities at December 31, 2016, by \$7.2 million (net position). Of this amount, \$522 thousand (unrestricted net position) may be used to meet the Town's ongoing obligations to its citizens and creditors. The Town's total net position increased by \$530 thousand. The current year increase in the Town's net position is due primarily to an increase in the electric fund charges. Also, property tax rates increased from \$0.65 per \$100 of assessed value to \$0.75 per \$100 of assessed value during 2016.

As of December 31, 2016, the Town's governmental funds reported combined ending fund balances of \$4.5 million, an increase of \$567 thousand as compared to the prior year. The current year increase in fund balance can be attributed to intergovernmental grants received during the current year.

As of December 31, 2016, the Town's proprietary funds reported a combined net position of \$2.7 million, which was the same when compared to the prior year. Electric billing rates remained the same for 2016. Electric rates were \$11.94 for the first 45 kw and \$0.1404 per kw thereafter. Sewer billing rates for the first 2,000 gallons remained the same as the prior year at \$16.50 but had an increase in each additional 1,000 gallons from \$5.00 to \$6.00. Water billing rates remained the same as the prior year at \$9.50 for 2,000 gallons with each additional 1,000 gallons for \$4.00.

#### **Overview Of The Financial Statements**

The financial statements consist of three parts – management's discussion and analysis, the basic financial statements and required supplementary information. This discussion and analysis is intended to serve as an introduction to the Town of Clayton's basic financial statements. The Town of Clayton's basic financial statements are comprised of three components: 1) entity-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

The basic financial statements include two kinds of statements that present different views of the Town:

- The first two statements are entity-wide financial statements that provide both long-term and short-term information about the Town's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the Town
  government, reporting the Town's operations in more detail than the entity-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

**Entity-Wide Financial Statements**. The entity-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. These statements are prepared using the accrual basis of accounting.

The statement of net position presents information on all of the Town's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows only in future fiscal periods.

Both of the entity-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, public works, and licensing and inspection. Business-type activities consist of the Town's electric distribution system and water supply and sewage collection system.

**Fund Financial Statements.** Traditional readers of government financial statements will find the fund financial statement presentation more familiar where the focus is on the Town's most significant funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate fiscal accountability. The Town uses governmental and proprietary fund financial statements to provide more detailed information about the Town's most significant funds rather than the Town as a whole.

Governmental Funds. Most of the Town's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end that are available for spending. These funds are reported using the modified accrual accounting method, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. The relationship (or differences) between governmental activities (reported in the Statements of Net Position and Activities) and governmental funds is described in a reconciliation.

**Proprietary Funds.** Proprietary funds are used to account for operations that are financed and operated in a manner similar to private business enterprises in which costs are recovered primarily through user charges. Proprietary fund financial statements, like entity-wide financial statements, provide both long and short-term financial information. The fund financial statements provide more detail and additional information, such as cash flows, for the Town's proprietary funds. The proprietary funds are used to report the same functions presented as business-type activities in the entity-wide financial statements. The Town uses proprietary funds to account for its electric distribution system and water supply and sewage collection system. The Town purchases 100 percent of its electric supply requirements from the Delaware Municipal Electric Corporation ("DEMEC") under a long-term full requirements service contract. In addition, the Town is charged a fee by the Town of Smyrna and Kent County to discharge the Town's proportionate share of wastewater into their respective facilities under an operating contract.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

**Notes To The Basic Financial Statements.** The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the entity-wide and fund financial statements.

**Required Supplementary Information.** In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information concerning the Town. A budgetary comparison schedule has been provided for the General Fund.

#### FINANCIAL ANALYSIS OF THE TOWN AS A WHOLE

#### **Entity-Wide Financial Analysis**

The following table presents a summary of the Statement of Net Position for the Town as of December 31, 2016, and 2015:

Table 1 - Condensed Statement Of Net Position

	Governmen	ntal Activities	Business-T	ype Activities	Totals			
	2016	2015	2016	2015	2016	2015		
ASSETS Current and other assets Capital assets, net and	\$ 4,048,249	\$ 3,494,646	\$ 897,229	\$ 960,725	\$ 4,945,478	\$ 4,455,371		
noncurrent assets	1,399,645	1,458,807	2,840,416	2,817,925	4,240,061	4,276,732		
TOTAL ASSETS	5,447,894	4,953,453	3,737,645	3,778,650	9,185,539	8,732,103		
DEFERRED OUTFLOWS OF RESOURCES	247,930	137,882		-0-	247,930	137,882		
LIABILITIES Current liabilities Noncurrent liabilities TOTAL LIABILITIES	520,913 621,187 1,142,100	651,430 358,698 1,010,128	430,909 629,852 1,060,761	409,883 654,911 1,064,794	951,822 1,251,039 2,202,861	1,061,313 1,013,609 2,074,922		
DEFERRED INFLOWS OF RESOURCES	59,649	154,143	-0-	0-	59,649	154,143		
NET POSITION Invested in capital assets, net of related debt Restricted Unrestricted (deficit)	1,379,822 2,992,637 121,616	1,324,504 2,727,491 (124,931)	2,276,606 -0- 400,278	2,214,869 -0- 498,987	3,656,428 2,992,637 521,894	3,539,373 2,727,491 374,056		
TOTAL NET POSITION	\$ 4,494,075	\$ 3,927,064	\$ 2,676,884	\$ 2,713,856	\$ 7,170,959	\$ 6,640,920		

Invested in capital assets, net of related debt decreased as a result of depreciation expense exceeding capital additions for the year. The largest portion of the Town's net position reflects its investment in capital assets, less any related debt used to acquire those assets that are still outstanding. Capital assets are used to provide services to residents and are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Restricted net position increased due to the accumulation of resources restricted to public works projects and future growth initiatives.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

Table 2 - Changes In Net Position

		Governmen	ıtal A	ctivities	Business-Ty	ре А				otals	
		2016		2015	2016		2015		2016		2015
REVENUES Program revenues:											
Charges for services Operating grants and	\$	657,616	\$	562,899	\$ 3,861,141	\$	3,555,544	\$	4,518,757	\$	4,118,443
contributions Capital grants and		198,023		217,817	-0-		-0-		198,023		217,817
contributions General revenues:		210,521		-0-	-0-		-0-		210,521		-0-
Taxes		659,232		559,329	-0-		-0-		659,232		559.329
Franchise fees		50,160		45,557	-0-		-0-		50,160		45.557
Investment earnings		11,326		1,126	-0-		52		11,326		1,178
Miscellaneous		771		3,959	-0-		-0-		771		3,959
Transfers/Contributions		1,061,951		785,223	-0-		-0-		1,061,951		785,223
TOTAL REVENUES	_	2,849,600		2,175,910	 3,861,141	_	3,555,596		6,710,741		5,731,506
EXPENSES											
General government		582,422		477,936	-0-		-0-		582,422		477.936
Public safety		1.169.946		947.451	-0-		-0-		1,169,946		947,451
Public works		491,327		512,536	-0-		-0-		491,327		512,536
Licensing and inspection		38,894		32,182	-0-		-0-		38,894		32,182
Electric operations		-0-		-0-	2,060,293		1,954,118		2,060,293		1,954,118
Water/Sewer operations		-0-		-0-	775,869		775,873		775,869		775,873
Transfers		-0-		-0-	1,061,951		785,223		1,061,951		785,223
TOTAL EXPENSES		2,282,589	_	1,970,105	 3,898,113		3,515,214	_	6,180,702		5,485,319
INCREASE (DECREASE)											
IN NET POSITION		567,011		205,805	(36,972)		40,382		530,039		246,187
NET POSITION,											
BEGINNING OF YEAR		3,927,064	_	3,721,259	 2,713,856		2,673,474	_	6,640,920	,	6,394,733
NET POSITION,			•		0.070.004	4	0.740.050	•	7 470 050	•	0.040.000
END OF YEAR	<u>\$</u>	4,494,075	<u>\$</u>	3,927,064	\$ 2,676,884	\$	2,713,856	\$	7,170,959	<b>3</b>	6,640,920

#### **Governmental Activities**

The cost of all governmental activities in 2016 was \$2.3 million. The amount that taxpayers ultimately financed for these activities through Town taxes was \$659 thousand, or 29 percent. Other costs were paid by those who directly benefited from the programs (\$658 thousand, or 29 percent) or by government agencies and organizations that subsidized funding with intergovernmental aid and contributions (\$1.5 million, or 67 percent).

Charges for services remained consistent with prior year in building permit and impact fees which can be attributed to the continued development within Town limits. Increases in taxes relate primarily to an increase in property taxes from the prior year in the amount of \$60 thousand and transfer taxes from the prior year in the amount of \$40 thousand. The increase in property taxes is due to the increase in the assessed value from \$0.65 to \$0.75 per \$100 of assessed value, and transfer taxes is due to an increase in development within Town limits.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

As indicated by the governmental program expenses, general government programs accounted for 26 percent of the Town's governmental activities and remained consistent with prior year amounts. Public safety expenses accounted for 50 percent of the Town's governmental activities, public works expenses accounted for 22 percent, and licensing and inspection expenses accounted for 2 percent, all consistent with prior year amounts.

#### **Business-Type Activities And Proprietary Funds**

Charges for services represent the principal revenue source for the Town's business-type activities and proprietary funds were \$3.9 million which was an increase of approximately 306 thousand due to an increase in electric charges and water and sewer charges. The overall expenses of the business-type activities increased by approximately 4 percent. Expense increases are due to an increase in electric purchased.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is valuable in assessing the Town's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2016, the Town's governmental funds reported combined ending fund balances of \$3.5 million, which is an increase of approximately \$673 from the prior year. The increase is due to increases in taxes of approximately \$100 thousand, intergovernmental funding of approximately \$200 thousand, and a decrease of approximately \$235 in capital outlays. Approximately 92 percent, or \$3.3 million, constitutes fund balance reserved for special purposes, leaving an unassigned portion of fund balance of \$270 thousand.

The General Fund is the chief operating fund of the Town. As of December 31, 2016, the total of the General Fund was approximately \$766 thousand, of which \$270 thousand is unreserved and undesignated, \$245 thousand has been designated by the Town to fund future costs for post-employment benefits, \$81 thousand has been reserved for future public safety costs, \$187 thousand has been reserved for future public works costs, and \$23 thousand has been reserved for inventory and prepaid costs. The fund balance increased by \$480 thousand during the year ended December 31, 2016.

The other major fund of the Town is the Impact Fees Fund which is used to accumulate resources for future growth initiatives as mandated by law.

Significant changes in revenues and expenditures for the governmental funds are consistent with the prior analysis of the governmental activities revenues and expenses. Other financing sources consisted of transfers from the proprietary funds to subsidize the government's primary governmental operations.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The schedule comparing the Town's budget and actual results can be found on page 42. There were no amendments to the original budget. A summary of significant variations between budget amounts and actual results are as follows:

- Transfer tax revenue was \$136 thousand more than budget due to the timing of the completion of development projects and the sale of the associated properties.
- Charges for services revenue were \$55 thousand more than budget due to increased permits and trash fees collected.
- Intergovernmental revenues were \$161 thousand more than budget due to additional grant funding.
- Fines and forfeits revenues were \$28 thousand less than budget due to less fines issued.
- General government expenses were over budget by \$36 thousand due to an increase in bad debt expenses and donations.
- Public safety expenses were over budget by \$35 thousand due to an increase in salaries, maintenance, and equipment for the public safety department.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The Town's capital assets for its governmental and business-type activities as of December 31, 2016, amounted to \$4.2 million, net of accumulated depreciation. Capital assets include land, building and improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure. Current year additions of \$291 thousand exceeded depreciation expense of \$248 thousand.

More detailed information about the Town's capital assets is presented in the notes to the basic financial statements.

#### **Debt Administration**

During the year ended December 31, 2016, the Town paid approximately \$39 thousand to bring the total debt to approximately \$564 thousand through the Delaware Department of Natural Resources and Environmental Control to finance the Town's water treatment facilities.

More detailed information about the Town's long-term liabilities is presented in the notes to the basic financial statements.

Management's Discussion and Analysis – Unaudited (cont'd)
December 31, 2016

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The primary economic factor affecting the budget for the Town of Clayton is the residential housing market. Industrial and commercial activities are minimal. Impact fees imposed upon new residential construction support infrastructure improvements. Permit fees and transfer taxes support the operations of Public Works and Administrative department operations, respectively.

Rates for taxes and fees for services will remain consistent in 2017 in relation to 2016.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the Town's finances. If you have questions about this report or need any additional information, please contact the Town of Clayton, 414 Main Street, P. O. Box 1130, Clayton, Delaware 19938-1130.

## TOWN OF CLAYTON STATEMENT OF NET POSITION DECEMBER 31, 2016

(With Summarized Comparative Data for December 31, 2015)

	Governmental	Business-Type	To	tals
	Activities	Activities	2016	2015 *
A00ET0				
ASSETS				
Current Assets:	¢ 2.452.242	\$ 693,569	\$ 4,145,881	\$ 3,576,042
Cash and cash equivalents	\$ 3,452,312 131,667	ъ 090,009 -0-	131,667	120,352
Investments	16,462	-0- -0-	16,462	21,358
Taxes receivable Accounts receivable	13,211	137,640	150,851	123,673
Other receivables	57,321	-0-	57,321	36,017
Inventory	6,370	54,577	60,947	70,442
Prepaid expenses	37,244	4,738	41,982	42,938
Due from other fund	333,662	6,705	340,367	464,549
Total Current Assets	4,048,249	897,229	4,945,478	4,455,371
Noncurrent Assets:	<del></del>	001,220	1,010,110	.,,
Net pension asset	-0-	<b>-</b> 0-	-0-	79,440
Capital assets, net	1,399,645	2,840,416	4,240,061	4,197,292
Total Noncurrent Assets	1,399,645	2,840,416	4,240,061	4,276,732
TOTAL ASSETS	5,447,894	3,737,645	9,185,539	8,732,103
TOTAL AGGLIG	<u> </u>	0,707,010	0,100,000	
DEFERRED OUTFLOWS OF RESOURCES	S			
Deferred contributions and changes in				
proportion related to pension activity	247,930	-0-	247,930	137,882
· · · · · · · · · · · · · · · · · · ·				
LIABILITIES AND NET POSITION				
LIABILITIES:				
Current Liabilities:	11,551	211.326	222,877	242.986
Accounts payable	340,367	-0-	340,367	464,549
Due to other fund	72,725	-0- -0-	72,725	41,227
Impact fee escrows Accrued salaries and benefits	72,725 32,917	9,229	42.146	33,595
Accrued interest	-0-	6,376	6,376	7,688
	-0- 19,823	40,321	60,144	74,286
Loan payable Accrued compensated absences	43,530	16,572	60,102	55,682
Utility deposits	-0-	147,085	147,085	141,300
Total Current Liabilities	520,913	430,909	951.822	1,061,313
Noncurrent Liabilities:	320,313	+30,000	001,022	1,001,010
Accrued compensated absences	77,582	24,858	102,440	95,762
Net pension liability	204,439	-0-	204,439	-0-
Post-employment benefits	339,166	81,505	420,671	334,214
Loan payable	-0-	523,489	523,489	583,633
Total Noncurrent Liabilities	621,187	629,852	1,251,039	1,013,609
TOTAL LIABILITIES	1,142,100	1,060,761	2,202,861	2.074.922
TOTAL LIABILITIES	1,172,100	1,000,701		
DEFERRED INFLOWS OF RESOURCES				
Deferred investment earnings related to				
pension activity	59,649	0-	59,649	154,143
NET DOCUTION				
NET POSITION				
Invested in capital assets, net	4 270 022	2,276,606	3,656,428	3,539,373
of related debt	1,379,822 121,616	400,278	5,050,428 521,894	374.056
Unrestricted Restricted for police	81,558	400,276 -0-	81,558	73,376
Restricted for public works	187,332	-0-	187,332	104,778
	2,723,747	-0-	2,723,747	2,549,337
Restricted for future growth initiatives TOTAL NET POSITION		\$ 2,676,884	\$ 7,170,959	\$ 6,640,920
TOTAL NET POSITION	\$ 4,494,075	Ψ 2,070,004	ψ 1,110,000	Ψ 0,070,020

<sup>\*</sup> Restated for comparative purposes.

TOWN OF CLAYTON
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2016
(With Summarized Comparative Data for the Year Ended December 31, 2015)

osition		2015 *	\$ (469,432) (698,802) (24,125)	2,970 (1,189,389)	792,899 32,654 825,553	(363,836)	338,378 220,951 45,557 1,178 3,959 -0- 610,023 246,187 6,394,733
Changes in Net Po	Totals	2016	~~	10,445 (1,216,429)	920,901 104,078 1,024,979	(191,450)	398,606 260,626 50,160 11,326 771 -0- 721,489 530,039 6,640,920
Net (Expense) Revenue and Changes in Net Position			& \$\dots\dots\dots\dots\dots\dots\dots\dots	<b>ا</b> لم	920,901 104,078 1,024,979	1,024,979	-0- -0- -0- -0- (1,061,951) (1,061,951) (36,972) 2,713,856
Net (Expense			(573,779) (920,810) 267,715	10,445 (1,216,429)	¢ ¢ ¢	(1,216,429)	398,606 260,626 50,160 11,326 771 1,061,951 1,783,440 567,011 3,927,064
 			-0- -0- 521	-    23  24		Z	
			-0- -0- 210,521	210,521		210,521	
SS			↔			69	
Program Revenues			-0- 156,725 41,298	198,023	ф ф ф	198,023	'RANSFERS R
Progr			↔			8	AND T
			\$ 8,643 92,411 507,223	49,339	2,981,194 879,947 3,861,141	\$ 4,518,757	GENERAL REVENUE Real estate taxes Real estate transfer taxes Franchise fees Investment income Miscellaneous TRANSFERS TOTAL GENERAL REVENUES AND TRANSFERS CHANGE IN NET POSITION NET POSITION, BEGINNING OF YEAR NET POSITION, END OF YEAR
			\$ 582,422 1,169,946 491,327	38,894 2,282,589	2,060,293 775,869 2,836,162	\$ 5,118,751	GENERAL REVENUE Real estate taxes Real estate transfer taxes Franchise fees Investment income Miscellaneous TRANSFERS TOTAL GENERAL REVEN CHANGE IN NET POSITION, BEGINNI NET POSITION, END OF
		SELECTION	General government Public safety Public works	Licensing and inspection TOTAL GOVERNMENTAL ACTIVITIES	BUSINESS-TYPE ACTIVITIES Electric Water/Sewer TOTAL BUSINESS-TYPE ACTIVITIES	TOTAL PRIMARY GOVERNMENT	

<sup>\*</sup> Restated for comparative purposes.

TOWN OF CLAYTON
BALANCE SHEET – GOVERNMENTAL FUNDS
DECEMBER 31, 2016
(With Summarized Comparative Data for December 31, 2015)

								Tot	Totals	
		General Fund	=	Impact Fees Fund	Gove	Nonmajor Governmental Funds	ļ.	2016		2015 *
ASSETS Cash and cash equivalents	ю	937.409	ы	2,468.366	69	46,537	€	3,452,312	ь	2.834.193
Investments	•	131,667		φ¢		ဝှ င		131,667		120,352
l axes receivable Accounts receivable		10,402		<b>;</b>		<b>;</b>		13,402		21,556 12,633
Other receivables		57.321		¢		o 💠		57,321		36,017
Inventory		6,370		¢		¢		6,370		6,871
Prepaid expenses		37,244		-0- 328 406		<b>ợ ợ</b>		37,244		38,516 424 706
TOTAL ASSETS		1,205,240		2,796,472		46,537		4,048,249		3,494,646
LIABILITIES AND FUND BALANCES LIABILITIES:										
Accounts payable		11,551		¢		¢.		11,551		44,399
Impact fee escrows		٠ <del>!</del>		72,725		<b>.</b>		72,725		41,227
Accrued salaries and benefits		32,917		<b>္</b>		္ပ္ င		32,917		26,134
Due to other funds		334,811		<b>;</b>		5.556		340,367		464,549
TOTAL LIABILITIES		422,809		72,725		5,556		501,090		615,477
DEFERRED INFLOWS OF RESOURCES Unavailable revenue – property taxes		16,462		¢		¢		16,462		21,358
TOTAL DEFERRED INFLOWS OF RESOURCES		16,462		ф		¢		16,462		21,358
FUND BALANCES: Unassigned		269,937				ģ		269,937		(117,207)
Committed for: Post-employment benefits		245,291		¢		¢		245,291		219,298
Restricted for police		77,019		¢		4,539		81,558		73,376
Restricted for public works		150,890		op .		36,442		187,332		104,778
Restricted for future growth initiatives Nonspendable		-0- 22 832		2,723,747 -0-		<b>္</b>		2,723,747 22,832		2,549,337 28,229
TOTAL FUND BALANCES	မာ	765,969	क	2,723,747	\$	40,981	₩	3,530,697	မာ	2,857,811

<sup>\*</sup> Restated for comparative purposes.

## TOWN OF CLAYTON RECONCILIATION OF BALANCE SHEET – GOVERNMENTAL FUNDS TO STATEMENT OF NET POSITION DECEMBER 31, 2016

TOTAL GOVERNMENTAL FUND BALANCES	\$ 3,530,697
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,399,645
Some of the Town's assets are not available soon enough to pay for current period expenditures and, therefore, are deferred in the funds.	16,462
Some assets and liabilities, including loans payable and net pension benefits (obligations), that are not due and payable in the current period and, therefore, are not reported in the funds.	
Loans payable \$ ( 19,823)  Net pension asset (liability) (204,439)  Post-employment benefits (339,166)	(563,428)
Expenses accrued for compensated absences reported in the statement of activities that do not require the use of current financial resources are not reported as expenditures in the governmental funds.	(77,582)
Deferred outflows and inflows or resources related to pension activity are applicable to future periods and, therefore, are not reported in the funds:	
Deferred outflows of resources related to pension activity of \$397,951 consists of \$344,362 of deferred outflows of resources pension expense and \$53,589 of deferred outflow of 2016 employer contributions related to the pension.	397,951
Deferred inflows of resources related to pension activity.	 (209,670)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 4,494,075

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016 (With Summarized Comparative Data for the Year Ended December 31, 2015) TOWN OF CLAYTON

Interest         129         -0-           Capital outlays         132,503         -0-           TOTAL EXPENDITURES         2,146,169         -0-           EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES         (581,996)         174,410           OTHER FINANCING SOURCES         -0-         -0-           Loan proceeds         1,061,951         -0-           Transfers in         1,061,951         -0-           TOTAL OTHER FINANCING SOURCES         -0-         -0-	35,441	38,894 35,040 129 132,503 2,181,610 (389,065) -0- 1,061,951 1,061,951	24,282 998,410 523,780 32,182 24,820 1,346 367,785 2,412,605 (1,014,128) 2,000 39,645 785,223 826,868
NET CHANGES IN FUND BALANCES 174,410	18,521	672,886	(187,260)
FUND BALANCES, BEGINNING OF YEAR 2,549,337	22,460	2,857,811	3,045,071

<sup>\*</sup> Restated for comparative purposes.

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2016

NET CHANGES IN FUND BALANCES – TOTAL GOVE	ERNMENTAL FUNDS	\$ 672,886
Amounts reported for governmental activities in the different because:	statement of activities are	
Governmental funds report capital outlays as experstatement of activities, the cost of those assets is allouseful lives as depreciation expense. This is the amou (\$132,503) exceeds depreciation (\$112,225).	ocated over their estimated	20,278
Because some property taxes will not be collected for Town's fiscal year ends, they are not considered as governmental funds. Deferred tax revenues decreased	"available" revenues in the	(4,896)
The issuance of long-term debt (e.g. loans payable resources to governmental funds, while the repayment debt consumes the current financial resources of governmental funds, while the repayment debt consumes the current financial resources of governmental funds, while the repayment debt consumes the current financial resources of governmental funds.	of the principal of long-term	35,040
Under the modified accrual basis of accounting used expenditures are not recognized for the transactions the expendable available financial resources. In the states which is presented on the accrual basis, expenses regardless of when financial resources are available. recognized in governmental funds unless they represent but are recognized in the statement of activities as the differences, therefore, occurred between the statement governmental funds.	at are not normally paid with ment of activities, however, and liabilities are reported In addition, assets are not t current financial resources ney accrue. The following	
Compensated absences Accrued interest Net OPEB obligation	\$ ( 6,592) 914 (71,282)	(76,960)
Governmental funds report Town pension contributions a the statement of activities, the cost of pension beneficontributions is reported as pension expense.		
Town pension contributions – fiscal year 2016 Cost of the benefits earned net of contributions [pension expense]	\$ 53,589 _(132,926)	 (79,337)
CHANGE IN NET POSITION OF GOVERNMENTAL AG	CTIVITIES	\$ 567,011

# TOWN OF CLAYTON STATEMENT OF NET POSITION – PROPRIETARY FUNDS DECEMBER 31, 2016

(With Summarized Comparative Data for December 31, 2015)

		Electric		Water And Sewer		To	otals	
		Fund		Fund		2016		2015 *
100570								
ASSETS Current Assets:								
Cash and cash equivalents	\$	693,567	\$	2	\$	693,569	\$	741,849
Accounts receivable	Ψ	111,006	Ψ	26.634	Ψ	137,640	Ψ	111,040
Inventory		39,009		15,568		54.577		63,571
Prepaid expenses		1,579		3,159		4,738		4,422
Due from other funds		6,705		-0-		6,705		39,843
Total Current Assets		851,866		45,363		897,229		960,725
Noncurrent Assets:		001,000		10,000		001,220		000,120
Capital assets, net		1,079,382		1,761,034	_	2,840,416		2,817,925
TOTAL ASSETS	\$	1,931,248	\$	1,806,397	\$	3,737,645	\$	3,778,650
			-					
LIABILITIES AND NET POSITION								
Current Liabilities:								
Accounts payable	\$	148,526	\$	62,800	\$	211,326	\$	198,587
Accrued salaries and benefits		3,076		6,153		9,229		7,461
Accrued interest		-0-		6,376		6,376		6,775
Loan payable		-0-		40,321		40,321		39,246
Accrued compensated absences		5,524		11,048		16,572		16,514
Utility deposits		147,085		-0-		147,085		141,300
Total Current Liabilities	-	304,211		126,698		430,909		409,883
Noncurrent Liabilities:								
Accrued compensated absences		8,286		16,572		24,858		24,771
Post-employment benefits		27,168		54,337		81,505		66,330
Loan payable		-0-		523,489		523,489		563,810
Total Noncurrent Liabilities		35,454		594,398		629,852		654,911
TOTAL LIABILITIES		339,665		721,096		1,060,761		1,064,794
LIET DOOLTION								
NET POSITION								
Invested in capital assets, net of		4 070 202		4 407 224		2,276,606		2,214,869
related debt		1,079,382		1,197,224		400,278		498,987
Unrestricted (Deficit)		512,201		(111,923)		2,676,884		
TOTAL NET POSITION	—	1,591,583		1,085,301		2,070,004	-	2,713,856
TOTAL LIABILITIES AND NET POSITION	\$	1,931,248	\$	1,806,397	\$	3,737,645	\$	3,778,650

<sup>\*</sup> Restated for comparative purposes.

# TOWN OF CLAYTON STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION – PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

(With Summarized Comparative Data for the Year Ended December 31, 2015)

		Water	To	tals
	Electric Fund	and Sewer Fund	2016	2015 *
OPERATING REVENUES				
User service charges	\$ 2,903,499	\$ 839,447	\$ 3,742,946	\$ 3,441,121
Other operating revenue	77,695	40,500	118,195_	114,423
Total Operating Revenue	2,981,194	879,947	3,861,141	3,555,544
OPERATING EXPENSES	4 740 707	-0-	1,713,737	1,702,876
Electric purchased	1,713,737 8,489	-0- -0-	8,489	15,007
Utility tax Sewer charges	-0-	278,509	278,509	306,826
System upgrades and maintenance	126,757	127,008	253,765	143,033
Salaries and wages	84,383	168,766	253,149	245,646
Employee benefits	24,318	48,632	72,950	42,403
Depreciation	54,192	82,027	136,219	134,381
Supplies	4,193	46,997	51,190	57,964
Administration expenses	4,490	7,047	11,537	15,001
Professional services	39,734	1,144	40,878	50,162
Total Operating Expenses	2,060,293	760,130	2,820,423	2,713,299
OPERATING INCOME	920,901	119,817	1,040,718	842,245
NONOPERATING REVENUES (EXPENSES)				
Interest income	-0-	-0-	-0-	52
Interest expense	-0-	(15,739)	(15,739)	(16,692)
Total Nonoperating Revenues (Expenses)	-0-	(15,739)	(15,739)	(16,640)
INCOME BEFORE TRANSFERS AND CONTRIBUTIONS	920,901	104,078	1,024,979	825,605
Transfers out	(973,396)	(88,555)	(1,061,951)	(785,223)
CHANGE IN NET POSITION	(52,495)	15,523	(36,972)	40,382
NET POSITION, BEGINNING OF YEAR	1,644,078	1,069,778	2,713,856	2,673,474
NET POSITION, END OF YEAR	\$ 1,591,583	\$ 1,085,301	\$ 2,676,884	\$ 2,713,856

<sup>\*</sup> Restated for comparative purposes.

# TOWN OF CLAYTON STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

(With Summarized Comparative Data for the Year Ended December 31, 2015)

		Water	Tot	als
	Electric Fund	and Sewer Fund	2016	2015 *
CASH FLOWS FROM OPERATING ACTIVITIES: Received from customers Paid to suppliers for goods and services Paid to employees for services NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 2,963,403 (1,866,775) (103,111) 993,517	\$ 876,923 (469,597) (206,216) 201,110	\$ 3,840,326 (2,336,372) (309,327) 1,194,627	\$ 3,549,758 (2,292,170) (305,900) 951,688
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Due from other funds Transfers out NET CASH USED BY NONCAPITAL FINANCING ACTIVITIES	33,138 (973,396) (940,258)	-0- (88,555) (88,555)	33,138 (1,061,951) (1,028,813)	(32,431) (785,223) (817,654)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Acquisition and construction of capital assets Loan payment Interest paid NET CASH USED BY CAPITAL AND RELATED FINANCING ACTIVITIES	(101,539) -0- -0- (101,539)	(57,170) (39,246) (16,139) (112,555)	(158,709) (39,246) (16,139) (214,094)	-0- (38,201) (17,186) (55,387)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest income NET CASH PROVIDED BY INVESTING ACTIVITIES	-0-	-0- -0-	-0- -0-	52 52
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	(48,280)	-0-	(48,280)	78,699
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	741,847	2	741,849	663,150
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 693,567	\$ 2	\$ 693,569	\$ 741,849

<sup>\*</sup> Restated for comparative purposes.

# TOWN OF CLAYTON STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS, CONTINUED FOR THE YEAR ENDED DECEMBER 31, 2016

(With Summarized Comparative Data for the Year Ended December 31, 2015)

			Water		Totals			
		Electric Fund	ar —	nd Sewer Fund		2016		2015 *
CASH FLOWS FROM OPERATING ACTIVITIES: Operating income Adjustments to reconcile operating income	\$	920,901	\$	119,817	\$	1,040,718	\$	842,245
to net cash provided by operating activities:  Depreciation Changes in assets and liabilities:		54,192		82,027		136,219		134,382
(Increase) Decrease in accounts receivable		(23,576)		(3,024)		(26,600)		(11,976)
(Increase) Decrease in inventory (Increase) Decrease in prepaid expenses		18,104 (105)		(9,110) (211)		8,994 (316)		7,244 (1,288)
Încrease (Decrease) in accounts payable		12,521		218		12,739		(8,545)
Increase (Decrease) in accrued salaries and benefits		589		1,179		1,768		(1,625)
Increase (Decrease) in compensated absences Increase (Decrease) in utility deposits		48 5,785		97 -0-		145 5,785		5,525 6,190
Increase (Decrease) in post-employment benefits		5,058		10,117		15,175		(20,464)
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	993,517	\$	201,110	\$	1,194,627	\$	951,688

<sup>\*</sup> Restated for comparative purposes.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Clayton complies with generally accepted accounting principles ("GAAP"). GAAP includes all relevant Governmental Accounting Standards Board ("GASB") pronouncements. The accounting and reporting framework and the more significant accounting policies are discussed in subsequent subsections of this Note.

#### Financial Reporting Entity

The Town of Clayton, Delaware (the "Town") was incorporated in 1887 under the provisions of the State of Delaware. The Town operates under a Council form of government and provides the following services as authorized by its charter: public safety, public works, utilities, licensing and inspection, and general government.

The Government Accounting Standards Board established the criteria for determining the activities, organizations and functions of government to be included in the financial statements of the reporting entity. GASB Statement No. 61, "The Financial Reporting Entity: Omnibus," established the treatment of component units within the financial statements. The criteria used in determining whether such organizations should be included in the Town's financial reporting entity are financial interdependences, selection of governing authority, designation of management, ability to significantly influence operations, accountability for fiscal matters, scope of public service and special financing relationships.

The Town has determined that no other outside agency meets the above criteria and; therefore, no other agency has been included as a component unit in the Town's financial statements. In addition, the Town is not aware of any entity which would exercise such oversight which would result in the Town being considered a component unit of the entity.

#### Entity-Wide And Fund Financial Statements

The entity-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the Town. Governmental activities, which normally are supported by taxes and inter-governmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers who purchase, use or directly benefit from goods, services or privileges provided by a function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### Measurement Focus, Basis Of Accounting And Financial Statement Presentation

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items (nonexchange transactions) are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

The entity-wide financial statements report net position in one of three components. Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of borrowing attributable to acquiring, constructing or improving those assets. Net position are reported as restricted when constraints placed on net position use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Those restrictions affect net position arising from special revenue and capital funds. Unrestricted net position consist of net position that do not meet the definition of "invested in capital assets, net of related debt" or "restricted."

Except for interfund activity and balances between the funds that underlie governmental activities and the funds that underlie business-type activities, which are reported as transfers and internal balances, the effect of interfund activity has been removed from these statements.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they become both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenue to be available if collected within 60 days of the end of the fiscal period. Revenue from federal, state and other grants designated for payment of specific Town expenditures is recognized when the related expenditures are incurred; accordingly, when such funds are received, they are reported as deferred revenues until earned. Other revenues, including charges for services and miscellaneous revenues, are recorded as revenue when received in cash because they generally are not measurable until actually received.

Expenditures are recorded when the related fund liability is incurred (upon receipt of goods or services), except for claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds.

The Town reports the following major governmental funds:

<u>General Fund</u> – This fund is used to account for the general operating activities of the Town. General government, public safety, public works, and licensing and inspections are financed through this fund with receipts from general property taxes, transfer taxes, licenses and permits, investment interest, fines, charges for current services, intergovernmental and other revenue.

<u>Impact Fees Fund</u> – This fund is used to account for impact fees until they are transferred to the appropriate fund for specific, eligible projects.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

Nonmajor Governmental Funds — In addition to the aforementioned major governmental funds, the Town includes the Municipal Street Aid, S.A.L.L.E., E.I.D.E., and seized asset illegal drug enforcement funds in its financial statements.

Proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are financed primarily by user charges. The economic resource focus concerns determining costs as a means of maintaining the capital investment and management control. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

These funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods or services in connection with the proprietary funds' principal ongoing operations. The principal operating revenues of the Town's proprietary funds are electric and water/sewer charges. Operating expenses for the Town's proprietary funds include salaries, employee benefits, production costs, supplies and administrative costs. All revenues or expenses not meeting this definition are reported as nonoperating revenues and expenses.

The Town reports the following major proprietary funds:

**Electric Fund** – Used to account for the operation of an electric distribution system.

<u>Water And Sewer Fund</u> – Used to account for the operation of a water supply and sewage collection system.

#### Cash And Cash Equivalents

For the purpose of the statement of cash flows, the proprietary funds consider all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

### Allowance For Doubtful Accounts

The Town of Clayton's water, sewer and electric utilities experience very small losses from uncollectible accounts. Water and sewer fees constitute a lien against real property and usually can be collected in full when title transfers. Only balances that remain after tax sales are written off each year. Electric fees do not constitute a lien; however, maintenance of adequate customer deposits, monthly billing and diligent collection procedures minimize losses from uncollectible accounts. Accordingly, an allowance for doubtful accounts has not been established by the Town for its proprietary funds.

#### Inventories And Prepaid Expenses

Inventories of business-type activities and proprietary fund types are presented at the lower of cost or market on a first-in, first-out basis, and are expensed when used. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid expenses.

#### NOTES TO THE FINANCIAL STATEMENTS

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### Capital Assets

Capital assets, including property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the entity-wide financial statements. During the year ended December 31, 2007, the Town adopted a capitalization threshold of \$5,000 with an estimated life in excess of one year. Capital assets placed in service prior to January 1, 2007, with a cost of less than \$5,000 will continue to be depreciated until the asset is fully depreciated or disposed. Capital assets may be purchased or constructed and are recorded at cost. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed, inclusive on ancillary costs.

GASB Statement No. 34 permits Phase III local governments to elect not to report infrastructure retroactively and report general infrastructure prospectively only. Management has assessed the impact of infrastructure capitalization on the financial statements and has determined that the cost outweighs the benefit of reporting the Town's infrastructure retroactively.

Capital assets of the Town are depreciated using the straight-line method over the estimated useful lives of the related assets as follows:

Buildings and improvements	7-40	years
Vehicles	5-10	years
Land improvements	20	years
Machinery and equipment	7-10	years
Infrastructure	5-50	years

#### Compensated Absences

Regular, full-time employees are allowed sick leave on the basis of 10 days per year. Each January, employees have the option to continue accruing sick leave or be paid for unused sick leave from the previous year. Upon termination or retirement, an employee shall be paid a maximum of 45 days of accrued unused sick leave.

Regular, full-time employees accrue vacation leave on the basis of two weeks per year after completion of one year of continuous service. After three years of continuous service, two weeks vacation will be accrued. After six years of continuous service, three weeks vacation will be accrued. After 14 years of continuous service, four weeks vacation will be accrued. If an employee resigns or is terminated for any reason including dismissal or dies with unused annual leave credit, the employee, or in the case of his/her death, his/her estate, shall be paid for unused vacation time. Employees leaving the Town's employment on or before the 15<sup>th</sup> of a month will not receive credit for that month. Those employees departing the Town's employment after the 15<sup>th</sup> of a month will receive full credit for that month.

Accumulated vacation and sick leave is accrued when incurred in the entity-wide financial statements and proprietary fund types. A liability is reported in the governmental funds only if it is expendable from available financial resources. Historically, the General Fund has been responsible for liquidation of compensated absences associated with governmental fund activities. Compensated absences associated with proprietary funds are liquidated from the fund in which the liability was generated.

#### NOTES TO THE FINANCIAL STATEMENTS

## NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

#### **Fund Equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. The proprietary funds report the same three components of net position as do the entity-wide financial statements. When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first and then unrestricted resources as they are needed.

The Town follows the provisions of GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions," which addresses a change in the classification of fund balance. The objective of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the resources reported in governmental funds.

Fund balance will be displayed in the following classification depicting the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance amounts that are not in a spendable form (such as inventory)
  or are required to be maintained intact (such as the corpus of an endowment fund).
- Restricted fund balance amounts constrained to specific purposes by their providers (such
  as grantors, bondholders, and higher levels of government), through constitutional
  provisions or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.
- Assigned fund balance amounts a government intends to use for a specific purpose; intent
  can be expressed by the governing body or by an official or body to which the governing
  body delegates the authority.
- Unassigned fund balance amounts that are available for any purpose; these amounts are reported only in the general fund.

#### **Property Taxes**

Property taxes attach as an enforceable lien on property when levied. All liens continue until property taxes are paid in full. Taxes are levied on July 1 and are payable on or before September 30. Taxes paid after the payable date are assessed interest at one percent per month after the due date. The Town bills and collects its own property taxes. Town property tax revenues are recognized on a pro rata basis. Delinquent taxes are considered fully collectible; therefore, no allowance for uncollectible taxes is provided. The property tax rate for 2016 was 0.75 cents per \$100 of assessed value.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

## Use Of Estimates In The Preparation Of Financial Statements

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### Comparative Data

Comparative totals for the prior year have been presented in the accompanying financial statements in order to provide an understanding of changes in the Town's financial position and operations. However, presentation of prior year totals by fund and activity type have not been presented in each of the statements since their inclusion would make the statements unduly complex and difficult to read. Summarized comparative information should be read in conjunction with the Town's financial statements for the year ended December 31, 2015, from which the summarized information was derived.

#### Restricted Assets

Certain assets are classified as restricted at the entity-wide level because they are maintained in separate bank accounts and their use is limited.

#### NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

The Town follows these procedures in establishing the budgetary data reflected in the financial statements:

- a. Formal budgetary integration is employed as a management control device during the year for the General Fund. This budget is adopted on a basis consistent with generally accepted accounting principles.
- b. The Town Council adopts legal annual budgets for the General Fund and Proprietary Funds. The Town Council also adopts legal project length budgets for its Impact Fees Fund and certain nonmajor governmental funds. Since project periods may differ from the Town's fiscal year, a comparison of budgetary information for the combined Impact Fees Fund and certain nonmajor governmental funds would not be meaningful and has not been presented in the accompanying financial statements.
- c. Management is authorized to transfer budget amounts between departments within any fund; however, any revisions that alter the total appropriations of any fund must be approved by the Town Council. Therefore, the level of budgetary responsibility is by total appropriations; however, for report purposes, this level has been expanded to a functional basis.
- d. Unused appropriations for all of the above annually budgeted funds lapse at year end.
- e. For 2016 there were no revisions to any legally adopted budgets.

#### NOTES TO THE FINANCIAL STATEMENTS

## NOTE 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (cont'd)

#### **Excess of Expenditures Over Appropriations**

For the year ended December 31, 2016, the General Fund incurred expenditures in excess of appropriations in the following functions:

General government \$36,146
Public safety \$35,337
Licensing and inspection \$3,594

All excess of expenditures over appropriations were funded by higher than anticipated revenues, transfers from other funds and the use of existing fund balances.

#### NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS

The Town of Clayton as a depositor and an investor generally requires full and continuous collateralization based upon fair value in the form of:

- · Obligations of or guaranteed by the United States of America, or
- Obligations of the Federal National Mortgage Association, the Federal Home Mortgage Corporation, Public Housing Authority or an agency or instrumentality of the United States of America, or
- General or revenue obligations of the State of Delaware or its municipalities, subdivisions, public housing authorities or any agency or instrumentality of the State of Delaware.

As an investor, the Town of Clayton may invest in any of the above cited instruments and/or certificates of deposit or repurchase agreements fully collateralized by one or more of the above-cited instruments.

The Town maintains a cash and investment pool that is available for use by all funds. This pool is displayed on the balance sheet and the statement of net position as cash and cash equivalents. Deposits and investments of governmental and proprietary funds are reported at fair value.

#### Deposits

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned. The Town does not have a policy regarding custodial credit risk for deposits. At December 31, 2016, the carrying amount of the Town's deposits was \$4,145,881 and the bank balance was \$4,163,010. Of the bank balance, \$250,000 was covered by federal depository insurance, and \$3,913,010 was uninsured and collateralized with securities held by the pledging financial institution's trust department, but not in the Town's name.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 3 CASH, CASH EQUIVALENTS, AND INVESTMENTS (cont'd)

#### Investments

As of December 31, 2016, the Town had the following investments:

U.S. Treasury bills	\$ 5,853
Exchange traded funds	54,147
Mutual funds	<u>71,667</u>
	\$131.667

U.S. Treasury bills are securities of agencies of the U.S. Government that have an implied but not explicit guarantee. Investments in external investment pools, such as those in mutual funds and exchange traded funds, are disclosed but not subject to interest rate, custodial, credit, or concentration risks because they are not evidenced by securities that exist in physical or book entry form.

The Town's investments are stated at fair value in the balance sheet at December 31, 2016 and 2015.

	Quoted Prices in Active Markets for Identical Assets or Liabilities (Level 1)		De	cember 31, 2016 Total	Activ Identi	ted Prices in e Markets for ical Assets or ities (Level 1)	December 31, 2015 Total		
Investments: U.S. Treasury bills Exchange traded funds Mutual funds	\$	5,853 54,147 71,667	\$	5,853 54,147 71,667	\$	5,196 49,788 65,368	\$	5,196 49,788 65,368	
Total Assets At Fair Value	\$	131,667	\$	131,667	\$	120,352	\$	120,352	

The fair value measurement accounting literature establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. This hierarchy consists of three broad levels defined below:

**Level 1:** Inputs consist of unadjusted quoted prices in active markets for identical assets and have the highest priority. Since valuations are based on quoted prices that are readily and regularly available in an active market, valuation of these securities does not entail a significant degree of judgment.

**Level 2:** Inputs consist of quoted prices in markets that are not active or for which all significant inputs are observable, either directly or indirectly.

Level 3: Inputs are unobservable and have the lowest priority.

#### Interest Rate Risk

At December 31, 2016, the Town's investments in U.S. Treasury bills had maturity dates of less than one year.

#### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. The Town has no investments subject to custodial credit risk.

## NOTES TO THE FINANCIAL STATEMENTS

## NOTE 4 CAPITAL ASSETS

The capital asset activity for the year ended December 31, 2016, was as follows:

		Beginning Balance*		ncrease	Decrease		Ending Balance	
Governmental Activities: Capital assets not being depreciated: Land	\$	433,916	\$	-0-	\$	-0-	\$	433,916
Total Capital Assets Not Being Depreciated	Ψ	433,916	Ψ	-0-	<u>Ψ</u>	-0-		433,916
Capital assets being depreciated:								
Buildings and infrastructure		561,199		118,261		-0-		679,460
Improvements		308,409		-0-		-0-		308,409
Vehicles		656,303		-0-		-0-		656,303
Machinery and equipment		376,213		14,242		-0-		390,455
Total Capital Assets Being Depreciated		1,902,124		132,503		-0-		2,034,627
·		**						
Accumulated depreciation:								
Buildings and infrastructure		146,581		14,780		-0-		161,361
Improvements		83,458		13,565		-0-		97,023
Vehicles		471,895		60,553		-0-		532,448
Machinery and equipment		254,739		23,327		-0-		278,066
Total Accumulated Depreciation	_	956,673		112,225		-0-		1,068,898
Total Coults Assets Dalas								
Total Capital Assets Being		045 451		20,278		-0-		965,729
Depreciated, Net		945,451		20,210			_	900,729
Governmental Activities Assets, Net	\$	1,379,367	\$	20,278	\$	-0-	\$	1,399,645
Business-Type Activities:								
Capital assets being depreciated:								
Buildings and infrastructure	\$	4,654,511	\$	91,113	\$	-0-	\$	4,745,624
Vehicles	Ψ	173,730	*	44,188	*	-0-	•	217,918
Machinery and equipment		133,879		23,409		-0-		157,288
Total Capital Assets Being								
Depreciated		4,962,120		158,710		-0-		5,120,830
Accumulated depreciation:								
Buildings and improvements		1,885,808		117,145		-0-		2,002,953
Vehicles		173,730		3,682		-0-		177,412
Machinery and equipment		84,657		15,392		-0-		100,049
Total Accumulated Depreciation		2,144,195		136,219		-0-		2,280,414
Business-Type Activities Assets, Net	\$	2,817,925	\$	22,491	\$	-0-	\$	2,840,416

<sup>\*</sup> Restated for comparative purposes.

#### NOTES TO THE FINANCIAL STATEMENTS

## NOTE 4 CAPITAL ASSETS (cont'd)

Depreciation expense was charged to the functions as follows:

Governmental Activities: General government Public safety Public works	\$	32,962 46,671 32,592
Total Depreciation Expense – Governmental Activities	<u>\$</u>	112,225
Business-Type Activities: Electric Water	\$	54,191 82,028
Total Depreciation Expense – Business-Type Activities	\$	136,219

## NOTE 5 CHANGES IN COMPENSATED ABSENCES

		eginning alance*	I	ncrease	D	ecrease		Ending Balance
Governmental Activities: Accumulated compensated absences	<u>\$</u>	110,159	\$	15,123	\$	4,170	<u>\$</u>	121,112
Business-Type Activities: Accumulated compensated absences Electric Sewer	\$	13,039 28,246	\$	691 1,382	\$	643 1,285	\$	13,087 28,343
	\$	41,285	\$	2,073	\$	1,928	\$	41,430

<sup>\*</sup> Restated for comparative purposes.

### NOTE 6 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances as of December 31, 2016, is as follows:

<u>Due To</u>	Amount		<u>Due From</u>		Amount
Impact Fees Fund	\$	328,106	General Fund	\$	328,106
Electric Fund		6,705	General Fund		6,705
General Fund		400	E.I.D.E. Fund		400
General Fund Capital Reserve		5,156	S.A.L.L.E. Fund		5,156
Total	\$	340,367		<u>\$</u>	340,367

Interfund balances between funds represent temporary loans recorded at year end subsequent to a final allocation of expenses. The balances generally are paid shortly after year end.

## NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 6 INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS (cont'd)

The composition of interfund transfers for the year ended December 31, 2016, was as follows:

	Transfer In	Transfer Out		
General Fund Electric Fund Water and Sewer Fund	\$ 1,061,951 -0- -0-	\$ -0- 973,396 88,555		
Total	<b>\$ 1,061,951</b>	<u>\$ 1,061,951</u>		

Transfers from the electric fund and water and sewer funds to the impact fees fund and general fund were to subsidize those funds' operating activities.

#### NOTE 7 LONG-TERM DEBT

A change in the long-term debt is as follows:

	 Beginning Balance	_lnc	rease	_ <u>D</u>	ecrease	Ending Balance_
Governmental Activities: Loan payable – Ally Bank Loan payable – Software	\$ 15,218 39,645	\$	-0- -0-	\$	15.218 19,822	\$ -0 <b>-</b> 19,823
	\$ 54,863	\$	-0-	\$	35,040	\$ 19,823

The loan payable between Ally Bank and the Town of Clayton Police Department is for two 2014 police vehicles. The loan was entered into on February 14, 2014, and bears interest at 6.84 percent payable in May in the amount of \$16,258. The loan matured in May 2016.

The loan payable between a software provider and the Town of Clayton is for a new computer and accounting system. This loan bears interest at 0.00%, payable in March of each year and will be paid in full in March 2017.

The maturity of debt obligation, including interest, is as follows:

Year Ended December 31,	Principal		oal Interest			Total
2017	\$	\$ 19,823		-0-	\$	19,823
	\$	19,823	\$	-0-	\$	19,823

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 7 LONG-TERM DEBT (cont'd)

A schedule of changes in the long-term debt is as follows:

	В	Ending					
	<u>Balance</u>			ecreases	Balance		
Business-Type Activities:							
Loan payable	<u>\$</u>	603,056	\$	39,246	\$	563,810	

The loan payable is issued by the Delaware Department of Natural Resources and Environmental Control and administered by the Delaware Department of Health and Social Services to finance the arsenic removal project. The revolving loan converted to permanent financing on August 1, 2008, and bears interest at 2.72 percent payable on February 1 and August 1. The loan matures on August 1, 2028.

Maturities of debt obligations, including interest, are as follows:

Year Ended December 31,	F	Principal	 Interest	 Total
2017	\$	40,321	\$ 15,063	\$ 55,384
2018		41,425	13,959	55,384
2019		42,560	12,824	55,384
2020		43,725	11,659	55,384
2021		44,923	10,461	55,384
2022-2026		243,754	33,166	276,920
2027-2028		107,102	 3,666	 110,768
	\$	563,810	\$ 100,798	\$ 664,608

#### NOTE 8 PENSIONS

Delaware County and Municipal Police/Firefighter Pension Plan

#### Delaware County And Municipal Police/Firefighter Pension Plan

The Town's pension plan is part of the County & Municipal Police and Firefighters' Pension Plan (the Plan) which is a cost sharing multiple-employer defined benefit pension plan established in the Delaware Code. The State of Delaware General Assembly is responsible for setting benefits and contributions and amending the Plan's provisions; administrative rules and regulations are adopted and maintained by the Board of Pension Trustees (the Board). The management of the Plan is the responsibility of the Board, which is comprised of five members appointed by the Governor and confirmed by the State Senate, plus two exofficio members. The daily operation is the responsibility of the Delaware Office of Pensions. Although most of the assets of the Plan are commingled with other plans for investment purposes, the Plan's assets may be used only for the payment of benefits to the members of the Plan in accordance with the terms of the Plan. The following is a brief description of the Plan in effect at December 31, 2016. For a more complete description, refer to the Delaware Public Employee's Retirement System (DPERS) CAFR.

Separately issued financial statements for DPERS are available from the Delaware Office of Pensions at: McArdel Building, Suite 1; 860 Silver Lake Boulevard; Dover, DE 19904.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

Delaware County and Municipal Police/Firefighter Pension Plan (cont'd)

#### General Information About The Plan

**Plan Description and Eligibility:** The County & Municipal Police and Firefighters' Pension Plan covers police officers and firefighters employed by a county or municipality of the State that have joined the Plan.

**Service Benefits:** 2.5% of final average monthly compensation multiplied by years of credited service up to 20 years, plus 3.5% of final average monthly compensation multiplied by years of service in excess of 20 years. For the Plan, final average monthly compensation is the monthly average of the highest three periods of consecutive years of compensation.

Vesting: 5 years of credited service.

**Retirement:** Age 62 with 5 years of service; age plus credited service (but not less than 10 years) equals 75; or 20 years of credited service.

Disability Benefits: Based on the following categories:

**Duty – Total Disability** – 75% of final average compensation plus 10% for each dependent not to exceed 25% for all dependents.

**Duty** – **Partial Disability** – Calculated the same as Service Benefits subject to minimum 50% of final average compensation.

**NonDuty** – Same as Service Benefits, total disability subject to a minimum 50% of final average monthly compensation plus 5% of each dependent not to exceed 20% for all dependents. Partial disability to a minimum of 30% of final average monthly compensation.

**Survivor Benefits:** If employee is receiving a pension, then eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of pension the employee would have received at 62. If the member is killed in the line of duty, the eligible survivor receives 75% of the member's compensation.

#### Contributions:

- Employer: Determined by the Board. Employer contributions were 13.9% and 14.2% of earnings for fiscal years 2016 and 2015, respectively.
- Member: 7% of compensation.

<u>Pension Liabilities</u>, <u>Pension Expense</u>, <u>Deferred Outflows Of Resources</u>, <u>And Deferred Inflows Of Resources</u>, <u>And Defe</u>

At December 31, 2016, the Town reported a pension liability (asset) of (\$104,207) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2016, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability (asset) was based on a projection of the Town's long-term share of contributions to the pension plan relative to the total projected contributions of the State that have joined, actuarially determined. At June 30, 2016, the Town's proportion was 0.6556 percent, which was an increase of 0.0014 percent from its proportion measured as of June 30, 2015.

### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

Delaware County and Municipal Police/Firefighter Pension Plan (cont'd)

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)

As a result of its requirement to contribute to DPERS, the Town recognized pension expense of \$121,355 for the year ended December 31, 2016. At December 31, 2016, the Town reported deferred outflows of resources and deferred inflows of resources from the following sources as a result of its requirement to contribute to DPERS:

Defended Deservation

Description		Deterred Resources			
		Outflows		Inflows	
Difference between expected and actual experience Changes of assumptions	\$	17,792 -0-	\$	17,747 27,396	
Net difference between projected and actual earnings on pension plan investments  Contributions subsequent to measurement date		107,774 37,049		-0- -0-	
Change in proportion and differences between Town contributions and proportionate share of contributions		37		1,307	
Totals	\$	162,652	\$	46,450	

The \$37,049 reported as deferred outflows of resources related to the pension resulting from Town contributions subsequent to the measurement date will be recognized as a reduction (increase) of the net pension liability (asset) in the year ended December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension will be recognized in pension expense as follows:

2017	\$ 12,816
2018	12,818
2019	41,100
2020	28,312
2021	(3,182)
Thereafter	 (12,711)
	\$ 79,153

**Actuarial Assumptions:** The total pension liability (asset) in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Description	Percentages		
Inflation Projected salary increases Investment rate of return	<ul><li>2.5%</li><li>2.5% + merit, including inflation</li><li>7.2%, net of pension plan investment expense, including inflation rate of 2.5%</li></ul>		
Cost-of-living adjustments	0.0%		

Mortality rates were based on the RP-2014 tables with gender adjustments for healthy annuitants and disabled retirees and an adjusted version on MP-2015 mortality improvement scale on a fully generational basis.

#### NOTES TO THE FINANCIAL STATEMENTS

## NOTE 8 PENSIONS (cont'd)

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)

Projected benefit payments do not include the effects of projected ad hoc cost-of-living adjustments (ad hoc COLAs) as they are not substantively automatic. The primary considerations relevant to making this determination include the historical pattern of granting the changes and the consistency in the amounts of the changes.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by an asset allocation percentage, which is based on the nature and mix of current and expected Plan investments, and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's current and expected asset allocation is summarized in the following table:

Asset Class	Long-Term Expected Real Rate Of Return	Asset Allocation		
Domestic equity	5.7%	34.0%		
International equity	5.7%	14.7%		
Fixed income	2.0%	25.0%		
Alternative investments	7.8%	20.9%		
Cash and equivalents	0.0%	5.4%		

**Discount Rate:** The discount rate for the Plan used to measure the total pension liability was 7.2%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at rates determined by the Board of Pension Trustees, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity Of The Town's Proportionate Share Of The Net Pension Liability (Asset) To Changes In The Discount Rate: The following presents the Town's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.2%, as well as what the Town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Plan	1% Decrease (6.2%)	Current Discount Rate (7.2%)	1% Increase (8.2%)	
Municipal Police of Clayton	\$ 415	\$ 104,212	<u>\$ (148,729)</u>	

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

<u>Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)</u>

#### State Employees' Pension Plan

The Town's pension plan is part of the County & Municipal Other Employees' Pension Plan (the Plan) which is a cost sharing multiple-employer defined benefit pension plan established in the Delaware Code. The State of Delaware General Assembly is responsible for setting benefits and contributions and amending the Plan's provisions; administrative rules and regulations are adopted and maintained by the Board of Pension Trustees (the Board). The management of the Plan is the responsibility of the Board, which is comprised of five members appointed by the Governor and confirmed by the State Senate, plus two exofficio members. The daily operation is the responsibility of the Delaware Office of Pensions. Although most of the assets of the Plan are commingled with other plans for investment purposes, the Plan's assets may be used only for the payment of benefits to the members of the Plan in accordance with the terms of the Plan. The following is a brief description of the Plan in effect at December 31, 2016. For a more complete description, refer to the Delaware Public Employee's Retirement System (DPERS) CAFR.

Separately issued financial statements for DPERS are available from the Delaware Office of Pensions at: McArdel Building, Suite 1; 860 Silver Lake Boulevard; Dover, DE 19904.

#### General Information About The Plan

Plan Description and Eligibility: The County & Municipal Other Employees' Pension Plan covers employees of counties or municipalities that have joined the Plan.

**Service Benefits:** 1/60<sup>th</sup> of final average monthly compensation multiplied by years of credited service, subject to maximum limitations. For this plan, final average monthly compensation is the monthly average of the highest five years of compensation.

Vesting: 5 years of credited service.

**Retirement:** Age 62 with 5 years of service; age 60 with 15 years of credited service; or after 30 years of credited service.

**Disability Benefits:** Same as Service Benefits. The employee must have 5 years of credited service.

**Survivor Benefits:** If employee is receiving a pension, then eligible survivor receives 50% of pension; if employee is active, eligible survivor receives 50% of pension the employee would have received at 62.

#### **Contributions:**

- Employer: Determined by the Board. Employer contributions were 6.2% and 6.5% of earnings for fiscal years 2016 and 2015, respectively.
- Member: 3% of earnings in excess of \$6,000.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)

#### General Information About The Plan (cont'd)

At December 31, 2016, the Town reported a pension liability (asset) of \$86,822 for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2016, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability (asset) was based on a projection of the Town's long-term share of contributions to the pension plan relative to the total projected contributions of participating counties or municipalities, actuarially determined. At June 30, 2016, the Town's proportion was 1.4013 percent, which was a decrease of 0.1415 percent from its proportion measured as of June 30, 2015.

As a result of its requirement to contribute to DPERS, the Town recognized pension expense of \$82,690 for the year ended December 31, 2016. At December 31, 2016, the Town reported deferred outflows of resources and deferred inflows of resources from the following sources as a result of its requirement to contribute to DPERS:

		Deferred	Resou	ırces
Description	0	utflows	<u>I</u>	nflows
Difference between expected and actual experience Changes of assumptions	\$	23,579 12,685	\$	7,343 -0-
Net difference between projected and actual earnings on pension plan investments Contributions subsequent to measurement date Change in proportion and differences between Town		32,474 16,540		-0- -0-
contributions and proportionate share of contributions		-0-		5,856
Totals	\$	85,278	\$	13,199

The \$16,540 reported as deferred outflows of resources related to the pension resulting from Town contributions subsequent to the measurement date will be recognized as a reduction (increase) of the net pension liability (asset) in the year ended December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension will be recognized in pension expense as follows:

2017	\$ 6,869
2018	6,870
2019	16,092
2020	11,755
2021	2,278
Thereafter	 11,675
	\$ 55,539

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)

**Actuarial Assumptions:** The total pension liability (asset) in the June 30, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Description	Percentages
Inflation	2.5%
Projected salary increases	2.5% + merit, including inflation
Investment rate of return	7.2%, net of pension plan investment expense, including inflation rate of 2.5%
Cost-of-living adjustments	0.0%

Mortality rates were based on the RP-2014 tables with gender adjustments for healthy annuitants and disabled retirees and an adjusted version on MP-2015 mortality improvement scale on a fully generational basis.

Projected benefit payments do not include the effects of projected ad hoc cost-of-living adjustments (ad hoc COLAs) as they are not substantively automatic. The primary considerations relevant to making this determination include the historical pattern of granting the changes and the consistency in the amounts of the changes.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by an asset allocation percentage, which is based on the nature and mix of current and expected Plan investments, and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's current and expected asset allocation is summarized in the following table:

Asset Class	Long-Term Expected Real Rate Of Return	Asset Allocation
Domestic equity	5.7%	34.0%
International equity	5.7%	14.7%
Fixed income	2.0%	25.0%
Alternative investments	7.8%	20.9%
Cash and equivalents	0.0%	5.4%

**Discount Rate:** The discount rate for the Plan used to measure the total pension liability was 7.2%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at rates determined by the Board of Pension Trustees, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 8 PENSIONS (cont'd)

Pension Liabilities, Pension Expense, Deferred Outflows Of Resources, And Deferred Inflows Of Resources Related To Pensions (cont'd)

Sensitivity Of The Town's Proportionate Share Of The Net Pension Liability (Asset) To Changes In The Discount Rate: The following presents the Town's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.20%, as well as what the Town's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

Plan	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
County & Municipal Other Employees of Clayton	\$ 184,831	\$ 86,822	\$ 6,124

#### NOTE 9 POST-EMPLOYMENT RETIREMENT BENEFITS

#### Plan Description

The Town has implemented Governmental Accounting Standards Board Statement No. 45, "Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions," for certain post-employment healthcare benefits and life insurance benefits provided by the Town. This statement generally provides for prospective implementation — i.e., that employers set the beginning net OPEB obligation at zero as of the beginning of the initial year. Accordingly, for financial reporting purposes, no liability is reported for the post-employment benefits liability at the date of transition.

The Town's post-employment healthcare plan is a single-employer defined benefit healthcare plan. The plan provides medical, dental, and pharmacy benefits to eligible retirees. The Mayor and Council have the authority to establish and amend benefit provisions through the collective bargaining process with members of the professional and support staff, an agreement with administrative employees and individual employment contracts with certain employees. The plan does not issue any financial report and is not included in the report of any public employee retirement system or any other entity.

Participant data consisted of the following at January 1, 2014, the date of the latest actuarial valuation.

Particip	ants
Active	17
Retired	1_
Total	18_

#### **Funding Policy**

The contribution requirements of plan members are established and may be amended by the Town Council. The required contribution is based on projected pay-as-you-go financing requirements, with any additional amount to prefund as determined annually by the Town Council. For December 31 2016, the Town contributed \$20,000 to the plan for current and future premiums.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 9 POST-EMPLOYMENT RETIREMENT BENEFITS (cont'd)

#### Funding Policy (cont'd)

Post-employment retirement benefits paid for the year ended December 31, 2016, totaled \$2,815, or approximately 85 percent of total premiums. Plan members receiving benefits contributed \$497, or approximately 15 percent of total premiums, through their required monthly contributions. The Annual OPEB Cost (AOC) of \$106,457 for the year ended December 31, 2016, represents the amount expensed under GASB 45.

#### Annual OPEB Cost and Net OPEB Obligation - Town

The Town's annual other post-employment benefit cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 20 years. The following table shows the components of the Town's OPEB cost for the year, the amount actually contributed to the plan and changes in the Town's net OPEB obligation to the plan.

		Public	Public	To	tals
	Town	Safety	Works	2016	2015
Annual required contribution Interest on net OPEB obligation Adjustment to annual required	\$ 9,593 558	\$ 75,813 11,116	\$ 26,302 4,201	\$ 111,708 15,875	\$ 115,723 21,215
contribution	(743)	(14,793)	(5,590)	(21,126)	(28,230)
Annual OPEB cost (expense) Contributions made	9,408 (1,768)	72,136 (13,552)	24,913 (4,680)	106,457 (20,000)	108,708 (221,102)
Expense Difference	7,640	58,584	20,233	86,457	(112,394)
Net OPEB obligation – beginning of year	11,750	234,024	88,440	334,214	446,608
Net OPEB obligation – end of year	\$ 19,390	\$ 292,608	\$ 108,673	\$ 420,671	\$ 334,214

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net obligation for 2016 were as follows:

Calendar Year Ended	<b>A</b> n	nual OPEB Cost	Pecentage Of Annual OPEB Cost Contributed	 Net OPEB Obligation
2014	\$	153,260	1.6 %	\$ 446,608
2015	\$	108,708	203.4 %	\$ 334,214
2016	\$	106,457	18.8 %	\$ 420,671

#### Funded Status and Funding Progress

As of January 1, 2015, the most recent actuarial valuation date, the plan was 0.0 percent funded. The actuarial accrued liability for benefits was \$727,403, and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of \$727,403.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 9 POST-EMPLOYMENT RETIREMENT BENEFITS (cont'd)

#### Funded Status and Funding Progress (con't)

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about the future employment, mortality, and healthcare cost trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, as presented below, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities benefits:

Actuarial Valuation Date	Plan _Assets_	Actuarial Accrued Liability (AAL)	Unfunded Accrued Liability	Funded Ratio	_Payroll_	Unfunded AAL As A Percentage Of Payroll
January 1, 2011	-0-	537,900	537,900	0.0%	709,000	75.9%
January 1, 2014	-0-	880,299	880,299	0.0%	N/A	N/A
January 1, 2015	-0-	727,403	727,403	0.0%	N/A	N/A

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2015, actuarial valuation, the Projected Unit Credit Cost Method was used. The actuarial assumptions included a 3.5 percent per annum, discount rate compounded annually, and an annual healthcare cost trend rate of 5.9 percent in 2016, reduced by decrements to an ultimate rate of 5.5 percent in 2063 and later. As of February 4, 2016, the UAAL is being amortized based on a level dollar, 30-year closed period. The remaining amortization period at December 31, 2016, was 29 years.

#### NOTE 10 COMMITMENTS AND CONTINGENCIES

#### Government Grants and Awards

The Town participates in state and county assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The Town is potentially liable for any expenditures which may be disallowed pursuant to the terms of these grant programs. Management is not aware of any material items of noncompliance which would result in the disallowance of program expenditures.

#### NOTES TO THE FINANCIAL STATEMENTS

#### NOTE 10 COMMITMENTS AND CONTINGENCIES (cont'd)

#### Delaware Municipal Electric Corporation

The Town is a member of the Delaware Municipal Electric Corporation ("DEMEC"). DEMEC is a public corporation constituted as a joint action agency and a wholesale electric utility. DEMEC was established in 1979 and represents nine municipal electric distribution utilities located in the State of Delaware. DEMEC provides full requirements wholesale electric power supply service to seven of the nine members, including the Town, through the operation of owned generation assets and various contractual wholesale supply contracts with external parties.

Participating members purchase 100 percent of their electric supply requirements from DEMEC under a long-term full requirements service contracts that became effective January 1, 2004, and which will remain in effect unless terminated upon one year's written notice by either party. The obligation of the participating members to purchase and pay for full requirements service, including its allocated costs under any then current forward contract for capacity and energy between DEMEC and a third party in effect as of the date of notice of termination, shall survive the termination of this agreement.

Participating members have entered into a separate power sales agreement effective May 1, 2001, to purchase an interest in the capacity produced by Unit No. 1 of the Warren F. "Sam" Beasley Power Station located in Smyrna, Delaware, owned by DEMEC. The Town is entitled to a percentage of all power supply and ancillary products generated from the existing nominal 45 MW natural gas fired combustion turbine generator for the useful life of the facility.

Participating members have entered into separate power sales agreements effective May 1, 2011, to purchase an interest in the capacity produced by Unit #2 of the Warren F. "Sam" Beasley Power Station located in Smyrna, Delaware, owned by DEMEC. Unit #2 went into commercial operation June 1, 2012. Participating members are entitled to their contractual share of all power supply and ancillary products generated from the Unit #2 nominal 50 MW natural gas fired combustion turbine generator for the useful life of the facility.

Under the terms of the various agreements, DEMEC is authorized to act as agent for the Town in all matters relating to the acquisition and delivery of its wholesale power supply and management of energy cost risk on behalf of the Town in the deregulated energy markets.

#### NOTE 11 RISK MANAGEMENT

The Town maintains commercial insurance coverage for risk of losses relating to general, automotive, police professional, public officials and crime. There have been no significant changes in coverage, and there have been no losses above insurance limits during the past year.

#### NOTE 12 SUBSEQUENT EVENTS

The Town has evaluated all subsequent events through July 24, 2017, the date the financial statements were available to be issued.



# TOWN OF CLAYTON BUDGETARY COMPARISON SCHEDULE – GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	Original and Final Appropriated Budget	Actual Amounts (Budgetary Basis)	Variance Positive (Negative)
REVENUES			
Taxes:			
Property taxes	\$ 388,855	\$ 403,502	\$ 14,647
Transfer taxes	125,000	260,626	135,626
Public safety taxes	20,970	21,380	410
Charges for services	334,550	389,073	54,523
Intergovernmental	193,800	354,582	160,782
Licenses and fees	5,800	8,643	2,843
Fines and forfeits	92,000	64,110	(27,890)
Franchise fees	44,940	50,160	5,220
Investment income	-0-	11,326	11,326
Miscellaneous	1,000	<u>771</u>	(229)
TOTAL REVENUES	1,206,915	1,564,173	357,258
EXPENDITURES			
Current:	100 170	504.040	(00.440)
General government	498,473	534,619	(36,146)
Public safety	957,199	992,536	(35,337)
Public works	432,477	412,448	20,029
Licensing and inspection	35,300	38,894	(3,594)
Debt service:	25.044	25.040	1
Principal	35,041 129	35,040 129	-0-
Interest		132,503	-0- 57,709
Capital outlay	190,212		
TOTAL EXPENDITURES	2,148,831	2,146,169	2,662
EVOCOC /DECICIONOV/ OF BEV/ENLIES			•
EXCESS (DEFICIENCY) OF REVENUES	(0.44.046)	(581,996)	359,920
OVER (UNDER) EXPENDITURES	(941,916)	(361,990)	309,920
OTHER FINANCING SOURCES			
	2,000	-0-	(2,000)
Proceeds from sale of capital assets Transfers in	939,916	1,061,951	122,035
TOTAL OTHER FINANCING SOURCES	941,916	1,061,951	120,035
TOTAL OTHER FINANCING SOURCES	341,310	1,001,301	120,000
NET CHANGE IN FUND BALANCE	-0-	479,955	479,955
FUND BALANCE, BEGINNING OF YEAR	286,014	286,014	0-
FUND BALANCE, END OF YEAR	\$ 286,014	\$ 765,969	\$ 479,955

TOWN OF CLAYTON

# SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY FOR THE YEAR ENDED DECEMBER 31, 2016

Actuarial Valuation Date	Portion Of Collective Net Pension Liability	Prop Tota Liabi	Proportion Of Total Pension Liability (Asset)	S Co	Town's Covered-Employee Payroll	Net Pension Liability (Asset) As A Percentage Of Covered-Employee Payroll	Plan's Fiduciary Net Position As A Percentage Of Total Pension Liability
6/30/2016	0.6556%	S	104,207	4	513,043	20.31%	94.70%
6/30/2015	0.6542%	↔	(34,476)	↔	477,927	( 7.21%)	101.97%
6/30/2014	0.6785%	↔	(73,403)	↔	450,155	(16.31%)	104.47%
6/30/2013	0.6804%	↔	68,765	s	398,676	17.25%	95.30%
6/30/2016	1.4013%	↔	86,822	s	503,968	17.23%	86.38%
6/30/2015	1.5428%	s	658	↔	459,923	0.14%	%68.66
6/30/2014	1.6400%	↔	(6,037)	↔	445,758	( 1.36%)	101.07%
6/30/2013	1.8170%	↔	46,322	↔	428,515	10.81%	91.58%

<sup>\*</sup> Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

TOWN OF CLAYTON

# SCHEDULE OF PENSION CONTRIBUTIONS FOR THE YEAR ENDED DECEMBER 31, 2016

Contributions As A Percentage Of Covered Payroll	043 13.90%	927 13.85%					758 6.60%	515 6.30%
covered Employee	513,(	477,9	450,	398,676	503,	459,	444,758	428,515
<b>o</b>	↔	↔	₩	↔	↔	₩	₩	₩
Contributions Deficiency/(Excess)	¢	¢	¢	0	¢	¢	¢	¢
Def	↔	↔	₩	↔	s	မှာ	↔	₩
Contributions Recognized In Relation To The Required Employer Contribution	71,313	66,193	69,774	59,004	31,246	29,895	29,354	29,139
S & & _ c	↔	မှာ	S	<del>()</del>	↔	ક્ક	တ	ω
Required Employer Contributions	71,313	66,193	69,774	59,004	31,246	29,895	29,354	29,139
E E S	€	↔	↔	↔	<del>s</del>	ક્ર	↔	↔
Actuarial Valuation Date	6/30/2016	6/30/2015	6/30/2014	6/30/2013	6/30/2016	6/30/2015	6/30/2014	6/30/2013

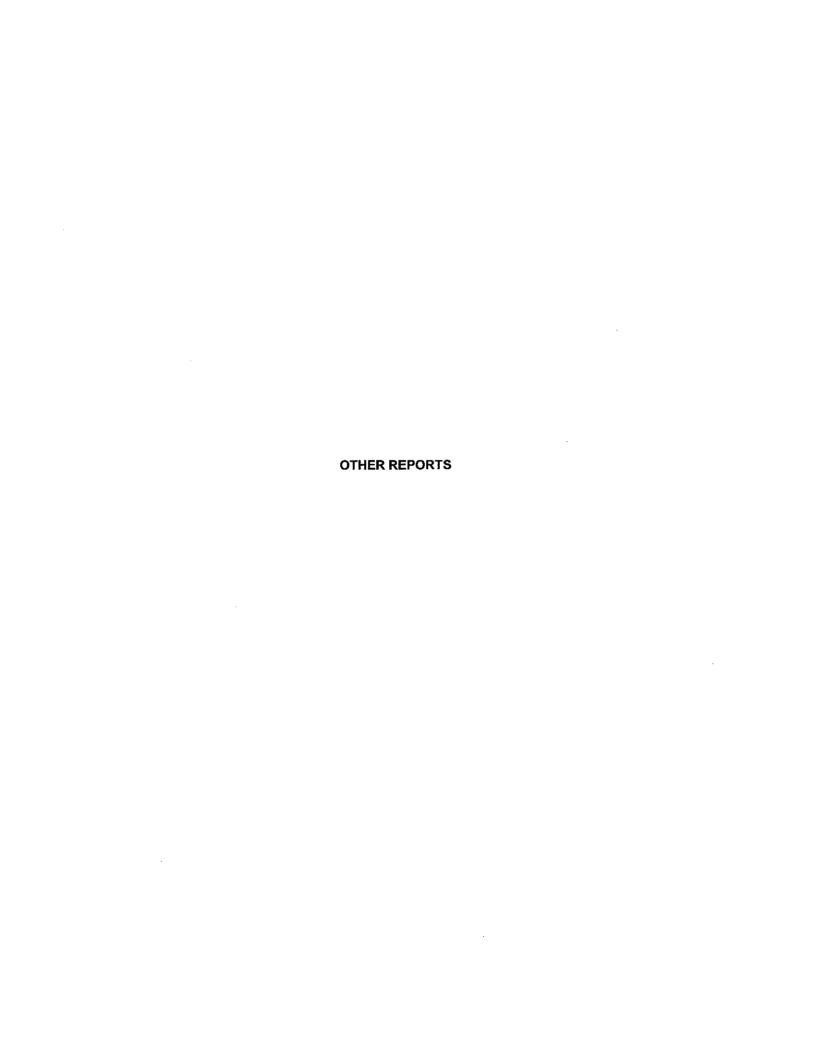
**COMBINING NONMAJOR FUND STATEMENTS** 

# TOWN OF CLAYTON COMBINING BALANCE SHEET – NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2016

	Municipal Street Aid Fund		S.A.L.L.E. Fund		E.I.D.E. Fund		Total	
ASSETS Cash and cash equivalents	\$	36,442	\$	5,636	\$	4,459	\$	46,537
TOTAL ASSETS		36,442		5,636		4,459		46,537
LIAIBILITIES AND FUND BALANCES								
LIABILITIES Due to other funds TOTAL LIABILITIES		-0- -0-		5,156 5,156		400 400	<u></u>	5,556 5,556
FUND BALANCES Reserved, designated for: Police expenditures Public works expenditures TOTAL FUND BALANCES	\$	-0- 36,442 36,442	\$ .	480 -0- 480	\$	4,059 -0- 4,059	\$	4,539 36,442 40,981

# TOWN OF CLAYTON COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

	Municipal Street Aid Fund	S.A.L.L.E. Fund	E.I.D.E. Fund	Total	
REVENUES Intergovernmental TOTAL REVENUES	\$ 41,298 41,298	\$ 8,918 8,918	\$ 3,746 3,746	\$ 53,962 53,962	
EXPENDITURES Current:					
Public safety Public works	-0- 23,390	8,451 -0-	3,600 -0-	12,051 23,390	
TOTAL EXPENDITURES	23,390	8,451	3,600	35,441	
CHANGE IN FUND BALANCES	17,908	467	146	18,521	
FUND BALANCES, BEGINNING OF YEAR	18,534	13_	3,913	22,460	
FUND BALANCES, END OF YEAR	\$ 36,442	\$ 480	\$ 4,059	\$ 40,981	



### Papaleo, Rosen & Chelf, P.A.

CERTIFIED
PUBLIC
ACCOUNTANT

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

July 24, 2017

To the Honorable Mayor and Town Council Town of Clayton Clayton, Delaware

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Town of Clayton, Delaware, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Town of Clayton, Delaware's basic financial statements, and have issued our report thereon dated July 24, 2017.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Clayton, Delaware's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Clayton, Delaware's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Clayton, Delaware's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

To the Honorable Mayor and Town Council Town of Clayton July 24 2017

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Clayton, Delaware's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

PAPALEO, ROSEN & CHELF, PA

Papaleo, Rosen or chell, PA